

## Message Text

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PAGE 01 PARIS 32386 191754Z

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ACTION IO-14

INFO OCT-01 EUR-25 ISO-00 AF-10 ARA-16 EA-11 NEA-10 RSC-01

OMB-01 CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03 NSAE-00

NSC-10 PA-04 PRS-01 SPC-03 SS-20 USIA-15 CU-04 DRC-01

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R 191646Z DEC 73

FM AMEMBASSY PARIS

TO SECSTATE WASHDC 5569

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E.O.: 11652: N/A

TAGS: AORG, OCON, UNESCO

SUBJ: ANALYSIS OF UNESCO AND UNGA VOTES ON KHMER ISSUE

NESCO

REF: A. PARIS 27650

B. USUN 5410

1. PERMDEL MADE COMPARATIVE ANALYSIS RESPECTIVE VOTES ON KHMER ISSUE IN UNESCO GENERAL CONFERENCE OCT 23 AND UNGA SESSION DEC 5 IN BELIEF THIS USEFUL IN RECOGNIZING KEY VOTES AND PLANNING STRATEGY WHEN ISSUE NEXT ARISES. UNESCO VOTE UPHELD KHMER CREDENTIALS BY 42-30-23 REFTEL A. UNGA VOTE DEFERRING DECISION ON PRO-SIHANOUK RESOLUTION TO 29.TH GA WAS 53 - 50 - 21 (REFTEL B).

2. COMPARISON SUGGESTS OVERALL DIMINISHING SUPPORT FOR KHMERS. SCANDINAVIAN SHIFT FROM SUPPORT FOR KHMERS IN UNESCO TO ABSTENTION IN UNGA APPARENTLY COMPENSATED FOR BY SHIFT OF PRO-WESTERN AFRICANS FROM ABSTENTION AT UNESCO TO SUPPORT AT UNGA. HOWEVER, STRONG AFRICAN BLOC OF ANTI-KHMER VOTEES IS ALSO INDICATED IN BOTH VOTES WITH  
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PAGE 02 PARIS 32386 191754Z

ADDITIONAL CHANGES LDC'S AND OTHERS FROM SUPPORT AT UNESCO TO ABSTENTION OR OPPOSITION AT UNGA. FOLLOWING BREAKDOWN

BY REGION INDICATES KEY IMPORTANCE AFRICAN AND SCANDINAVIAN VOTES AND TO LESSER EXTENT THE NEED TO MAINTAIN EDGE OF ASIAN SUPPORT FOR KHMERS. IMMINENT ISSUE OF GUINEA BISSAU ENTRY INTO UNESCO HAS OBVIOUS BEARING ON US LEVERAGE WITH AFRICANS ON KHMER QUESTION.

3. WESTERN EUROPE. MOST OF WESTERN EUROPE AND CANADA, ISRAEL AND TURKEY CONSISTENTLY SUPPORTED KHMERS, WHILE ONLY FRANCE CAST ABSTENTIONS IN BOTH VOTES. PORTUGAL AND SOUTH AFRICA ARE NOT UNESCO MEMBERS. HOWEVER, FINLAND AND ICELAND CHANGED SUPPORTING VOTES IN UNESCO TO ABSTENTIONS AT UNGA, AS NORWAY INTENDED BUT MISTAKENLY DID NOT, ACCORDING REFTTEL B. SWEDEN ABSENT IN BOTH VOTES.

4. SOVIET UNION - EASTERN EUROPE. THESE COUNTRIES OPPOSED IN BOTH VOTES, ALTHOUGH BULGARIA, GDR, AND POLAND INEXPLICABLE ABSENT IN UNESCO VOTE.

5. ASIA. AFGHANISTAN, CHINA, MONGOLIA AND PAKISTAN CONSISTENTLY CAST ANTI-KHMER VOTES WHILE INDONESIA, JAPAN, LAOS, MALAYSIA, NEW ZEALAND, THAILAND AND, OF COURSE, KHMERS CONSISTENTLY SUPPORTED. BHUTAN ABSENT AT UNESCO. HOWEVER, AUSTRALIA AND BURMA CHANGED FROM FAVORABLE VOTES AT UNESCO TO ABSTENTIONS AT UNGA WHILE NEPAL SWITCHED FROM ABSTENTION TO OPPOSED. INDIA CAST ABSTENTIONS IN BOTH VOTES.

6. MIDDLE EAST. SAUDI ARABIA AND LEBANON WHICH ABSTAINED IN BOTH VOTES WERE JOINED AT UNGA BY JORDAN, MOROCCO, KUWAIT AND QATAR WHICH ABSENT IN UNESCO VOTE. ALL OTHER ARAB STATES, INCLUDING SUDAN, CONSISTENTLY OPPOSED KHMERS. TUNISIA VOTED AGAINST KHMERS AT UNESCO BUT WAS ABSENT AT UNGA. IRAN CHANGED FROM SUPPORTING VOTE AT UNESCO TO ABSTENTION IN UNGA.

7. LATIN AMERICA. ONLY CUBA OPPOSED KHMERS IN BOTH VOTES. HUYANA WAS ABSENT AT UNESCO AND OPPOSED AT UNGA. BRAZIL, COLOMBIA, COSTA RICA, ECUADOR, HAITI, HONDURAS, LIMITED OFFICIAL USE  
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PAGE 03 PARIS 32386 191754Z

URUGUAY AND VENEZUELA CONSISTENTLY CAST SUPPORTING VOTES. ARGENTINE CHANGED FROM SUPPORT AT UNESCO TO ABSTENTION IN UNGA WAS OFFSET BY CONVERSE SWITCH IN VOTES OF BARBADOS. BAHAMAS, BOLIVIA, CHILE, DOMINICAN REPUBLIC, NICARAGUA AND EL SALVADOR WHICH VOTED FAVORABLY AT UNGA WERE ABSENT AT UNESCO. JAMAICA AND PERU ABSTAINED IN UNESCO VOTE AND WERE ABSENT AT UNGA, WHILE CONVERSE APPLIES TO TRINIDAD AND TOBAGO.

8. AFRICA. IMPORTANT SHIFTS OCCURED IN BLACK AFRICAN

VOTES. GHANA, IVORY COAST, LIBERIA, AND MALAWI CHANGED  
ABSTENTIONS CAST AT UNESCO, WHICH LIKELY REFLECTED  
DELEGATES LACK OF INSTRUCTIONS, TO VOTES IN SUPPORT AT  
UNGA. HOWEVER, UGANDA, ZAMBIA AND ZAIRE SWITCHED FROM  
ABSTENTIONS AT UNESCO TO OPPOSING VOTES AT UNGA.  
CAMEROON, GABON, GUINEA, MADAGASCAR, MAURITANIA, NIGER  
SENEGAL, SOMALIA, TANZANIA AND UPPER VOLTA CONSISTENTLY  
OPPOSED. SIMILARLY, ETHIOPIA AND NIGERIA ABSTAINED IN  
BOTH VOTES. DAHOMEY, CAR, CHAD AND MALI WHICH OPPOSED  
AT UNGA, WERE ABSENT AT UNESCO AS WERE SIERRA LEONE  
AND SWAZILAND WHICH ABSTAINED AT UNGA. TOGO CAST  
ABSTENTION AT UNESCO BUT WAS ABSENT AT UNGA.  
IRWIN

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**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** n/a  
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**Decaption Date:** 01 JAN 1960  
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**Disposition Approved on Date:**  
**Disposition Authority:** garlanwa  
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**Disposition Date:** 28 MAY 2004  
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